



Agenda Bill AB 25-097

Meeting Date: October 20, 2025

Agenda Item: Consent VII.C

☒ **Regular Business Meeting**

☐ **Workshop/Study Session**

☐ **Special Business Meeting**

Submitted By: Mike Connelly, PW Project Engineer **Date Submitted:** October 17, 2025

Department: Public Works

Contact Phone: 360-531-2761

SUBJECT: Bid Award for the Mill Road and Discovery Road Improvements

CATEGORY:

☒ Consent ☐ Resolution

☒ Staff Report ☐ Ordinance

☐ Contract Approval ☐ Other:

☐ Public Hearing (Legislative, unless otherwise noted)

☐ **3-Year Strategic Plan:** 4 - Ensure sustainable future for public services and facilities

Cost Allocation Fund: 103 Street

BUDGET IMPACT:

Expenditure Amount: \$221,760

Included in Budget? Yes ☒ No ☐

SUMMARY STATEMENT:

The 2025 budget included hot spot pavement repairs including the Mill Road and Discovery Road area to address localized pavement failures that serves as a key connection between SR-20 and the Upper Sims Way corridor. These segments were identified as priority “hot spot” repairs through the City’s Comprehensive Streets Program and TBD status update that was most recently reviewed with City Council at the September 15th Business Meeting (AB25-087). The last update reiterated that the use of Transportation Benefit District (TBD) revenues would fund targeted pavement repairs and preservation work across multiple locations in 2025, including Mill Road, San Juan Avenue, and Cook Avenue.

In September 2025, Council adopted Ordinance 3354 (AB25-090) establishing the second supplemental budget for 2025, which increased Street Operations funding from \$100,000 to \$219,000 to expand the City’s budget for remaining hot spot repairs. This adjustment recognized extensive repair work needed on Mill Road and Discovery Road and provided sufficient resources to complete rehabilitation work before the onset of winter weather.

The original repair concept involved a limited asphalt patch at the corner of Discovery Road, with no paving proposed on the opposite side of SR-20 along Mill Road.

Repair Area - Initial



However, as staff advanced design, it became clear that the pavement failures were largely driven by poor surface drainage that concentrated runoff toward the intersection between Discovery Road and SR-20. Simply patching the corner would not address the root cause and would result in a short-lived fix. To ensure a longer-term fix and efficient use of City's funds, the project scope expanded to include drainage and stormwater improvements by reshaping the roadway, ditching, and installation of stormwater drainage so that surface water is properly managed. Drainage, if not handled correctly, accelerates pavement failure; thus, integrating these improvements was essential to complete a repair that would last. In addition, Mill Road was also included in the project due to its poor pavement condition and proximity, which allows more work to be completed efficiently as part of the same contract.

Repair Area - Final Design



These targeted repairs are also intended to “bridge the gap” until the City, County, and WSDOT moves forward a roundabout at SR-20 and Discovery Road/Mill Road which is likely 10 years out depending on State funding. By addressing the underlying drainage and pavement deficiencies now, the City will ensure this key intersection remains functional until WSDOT’s moves forward with the project.

On October 15th, 2025, bids were publicly opened. The City received six bids, with the lowest responsive and responsible bid submitted by Seton Construction, Inc. in the amount of \$221,760. This represents a favorable result given engineer’s estimate of \$278,316.

An overview of the 2025 Transportation Benefit District (TBD) expenditure schedule is shown below as shown at the September 15, 2025 Council business meeting (<https://cityofpt.us/citycouncil/page/agendasminutesvideos>). If Council elects to move forward with the contract award, the total budget impact to Transportation Benefit District Funds for this portion of hot spot street repairs will be \$187,050 with the remaining \$34,710 covered by Stormwater Capital fund. To fully fund this project along with the hot spot repairs already completed, the City will require a supplemental appropriation of \$71,000 to the 2025 TBD budget above that was shown last September to a total of \$315,000. This adjustment will ensure sufficient funding and contingency for the project while maintaining alignment with the City’s adopted street maintenance and hot spot repair priorities.

Projected Cashflow – Expenditure Schedule

Project	City Funds Amount	REET		Award Amount	TBD		Type of TBD Investment						
		Committed for Grant Application	Obligated		Committed for Grant Application	Obligated	Repair	Rehab.	Preserv.	Grant Match	Sidewalk/ADA	Bike	Traffic Calm
Transportation													
Kearney Street - grant match	\$ 75,000		\$ 75,000	\$ 476,900				X		X	X	X	X
Tyler Street Pavement Preservation (TIB)	\$ 75,000		\$ 75,000	\$ 379,354						X	X	X	
Tyler Street - Street reconst. And sidewalk	\$ 145,000					\$ 435,000	X	X			X		
Washington/Walker Sidewalks (TIB S/W)	\$ 200,000		\$ 75,000	\$ 198,600		\$ 125,000				X	X		
Lawrence - Tyler to Harrison (TIB C.S.)	\$ 319,000			\$ 565,525		\$ 305,000				X	X	X	X
Disc. Rd and 19th (HSIP)	\$ 35,000		\$ 35,000	\$ 644,000		\$ -							
Disc. Rd pavement pres. McCl to Sheridan	\$ 200,000			\$ -		\$ 145,000	X						
19th HSIP	\$ 75,000			\$ 763,000		\$ 75,000							
SR Bishop HSIP and Bike Ped	\$ 75,000			\$ 1,234,000		\$ 75,000							
Lawrence - Harrison to Walker 2024 TIB UAP	\$ 525,000			\$ 2,992,000		\$ 475,000	X	X					
2025 Chip Seal Arterial Pavement Preservation (TI	\$ 160,000			\$ 216,000		\$ 175,000			X				
2025 Chip Seal (County Partnership)	\$ 100,000					\$ 99,935			X				
2025 Street Repair (San Juan and Mill Road)	\$ 100,000					\$ 219,000	X	X					
2025 Grant Match	\$ 158,000				\$ 500,000								
2025 Sidewalk/Traffic calming - Sims Way	\$ 100,000					\$ 100,000					X	X	
2026 Street Repair	\$ 400,000					\$ 400,000	X	X					
2026 Chip Seal (Parmer with County Crews)	\$ 50,000					\$ 150,000			X				
2026 Sidewalk/Traffic calming	\$ 50,000					\$ 50,000					X	X	X
2027 Sidewalk/Traffic calming	\$ 50,000				\$ 50,000						X	X	X
2027 Street Repair	\$ 100,000				\$ 100,000		X	X					
2027 Chip Seal (Parmer with County Crews)	\$ 400,000				\$ 400,000		X	X					
2027 Grant Match	\$ 300,000				\$ 300,000					X	X	X	X
2028 Sidewalk/Traffic calming	\$ 50,000				\$ 50,000								
2028 Street Repair	\$ 100,000				\$ 100,000		X	X					
2028 Chip Seal (Parmer with County Crews)	\$ 100,000				\$ 100,000		X	X					
2028 Grant Match	\$ 500,000				\$ 300,000					X	X	X	X
SS4A Action Plan	\$ 41,000			\$ 164,000		\$ 41,000				X	X	X	X
2024 TBD Street reconst. Cook, Jefferson, Sherida	\$ 100,000					\$ 109,000	X	X					
Discovery Road	\$ 202,000			\$ 4,773,000		\$ 430,444	X	X		X	X	X	X
ODT - Plan for Larry Scott to Fort - RAISE Grant	\$ 50,000		\$ 50,000	\$ 250,000						X	X	X	
Cohesive Arterial Street Plan	\$ 35,000			\$ 180,000		\$ 35,000				X	X	X	X
Lawrence Harrison to Monroe	\$ 400,000					\$ 400,000	X	X		X	X	X	
Sandy Williams (HOPE 20)	\$ 75,000			\$ 560,000		\$ 75,000				X	X	X	X
Safe Routes To School NH connections	\$ 50,000			\$ 400,000		\$ 50,000				X	X	X	X
General Capital													
TOTAL	\$ 5,387,000	\$ -	\$ 310,000	\$ 13,796,379	\$ 1,900,000	\$ 3,969,379							

Increase from \$219K to \$315K (\$71K total increase in expenditure to TBD fund)

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Increase from \$219K to \$315K (\$71K total increase in expenditure to TBD fund)

Staff understood that the costs would come in higher than the budget and yet desires to give the Council the option of going forward. With the better than anticipated Transportation Benefit District fund revenue, staff recommends proceeding with the project. Worse case scenario is that the city is required to hold off on some work in future years which is unlikely given grant timelines and cash flow. Additionally, this area of the City is such a high traffic area, staff would recommend proceeding next year if Council chose to reject bids this year, however costs would likely increase.

The City Council has the following options in response to the bids received.

1. Award the project to the lowest bidder, Seton Construction Inc.
2. Reject all bids and rebid the project later.
3. Reject all bids and cancel the project.

Given the favorable bid results and the current condition of the Mill Road and Discovery Road intersection, staff recommends proceeding with the full scope of work. Completing this work before the end of the year will address one of the City's most deteriorated intersections and benefit many residents and commuters who rely on it each day.

ATTACHMENTS: Mill Road and Discovery Road Improvements Bid Tabulation

CITY COUNCIL COMMITTEE RECOMMENDATION: N/A

RECOMMENDED ACTION:

If adopted as part of the consent agenda, no further action is needed; this effectively represents unanimous approval of the bid award for the mill Road and Discovery Road improvements.

ALTERNATIVES:

- ☐ Take No Action ☐ Refer to Committee ☐ Refer to Staff ☐ Postpone Action
☐ Remove from Consent Agenda ☐ Waive Council Rules and approve Ordinance _____
☐ Other:

BID TOTALS
CITY OF PORT TOWNSEND
10/15/2025
MILL ROAD AND DISCOVERY ROAD IMPROVEMENTS

BIDDER (AS READ):		Engineer's Estimate	Seton Construction, Inc. Port Townsend, WA 98368	Nordland Construction NW Inc. Nordland, WA 98358	Lakeside Industries, Inc. Port Angeles, WA 98362	Van Ness Construction, LLC Port Hadlock-Irondale, WA 98339	Northern Asphalt, LLC Kingston, WA 98346	Active Construction, Inc. Tacoma, WA 98443
PROPOSAL			1	2	3	4	5	6
	Schedule A - Base Bid	\$ 278,315.41	\$ 221,759.50	\$ 249,939.50	\$ 313,625.10	\$ 297,183.42	\$ 240,571.50	\$ 268,268.00
TOTAL COST	TOTAL	\$ 278,315.41	\$ 221,759.50	\$ 249,939.50	\$ 313,625.10	\$ 297,183.42	\$ 240,571.50	\$ 268,268.00

PROJECT NAME:		MILL ROAD AND DISCOVERY ROAD IMPROVEMENTS																		
BID PROPOSAL:		Base Bid Schedule A			Engineer's Estimate				Seton Construction, Inc.		Nordland Construction NW Inc.		Lakeside Industries, Inc.		Van Ness Construction, LLC		Northern Asphalt, LLC		Active Construction, Inc.	
ITEM NO.	WSDOT SPEC	ITEM DESCRIPTION	ENGR QTY.	UNIT	Unit Price	TOTAL	UNIT	QTY.	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL	Unit Price	TOTAL
PREPARATION AND GENERAL ITEMS																				
1	1-09	MOBILIZATION	1	LS	\$ 35,000.00	\$ 35,000.00	1	LS	\$ 20,000.00	\$ 20,000.00	\$ 23,000.00	\$ 23,000.00	\$ 20,000.00	\$ 20,000.00	\$ 19,975.50	\$ 19,975.50	\$ 55,000.00	\$ 55,000.00	\$ 25,000.00	\$ 25,000.00
2	SP 1-10	PROJECT TEMPORARY TRAFFIC CONTROL	1	LS	\$ 25,000.00	\$ 25,000.00	1	LS	\$ 12,000.00	\$ 12,000.00	\$ 15,000.00	\$ 15,000.00	\$ 24,000.00	\$ 24,000.00	\$ 58,466.00	\$ 58,466.00	\$ 20,000.00	\$ 20,000.00	\$ 28,542.00	\$ 28,542.00
3	SP 1-10	TRAFFIC CONTROL SUPERVISOR	1	LS	\$ 6,000.00	\$ 6,000.00	1	LS	\$ 1,500.00	\$ 1,500.00	\$ 8,000.00	\$ 8,000.00	\$ 25,000.00	\$ 25,000.00	\$ 19,320.00	\$ 19,320.00	\$ 7,000.00	\$ 7,000.00	\$ 10,000.00	\$ 10,000.00
4	SP 1-07	POTHOLING EXISTING UTILITIES	5	EACH	\$ 500.00	\$ 2,500.00	5	EACH	\$ 600.00	\$ 3,000.00	\$ 750.00	\$ 3,750.00	\$ 850.00	\$ 4,250.00	\$ 862.50	\$ 4,312.50	\$ 1,000.00	\$ 5,000.00	\$ 1,350.00	\$ 6,750.00
5	SP 1-04	MINOR CHANGE (DOLLAR AMOUNT)	1	FA	\$ 20,000.00	\$ 20,000.00	1	FA	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00	\$ 20,000.00
ROADWAY AND SURFACING																				
6	SP 4-01	PULVERIZING EXISTING PAVEMENT	16986	SF	\$ 0.85	\$ 14,438.10	16986	SF	\$ 1.75	\$ 29,725.50	\$ 0.75	\$ 12,739.50	\$ 2.35	\$ 39,917.10	\$ 0.83	\$ 14,098.38	\$ 0.25	\$ 4,246.50	\$ 1.00	\$ 16,986.00
7	4-04	CRUSHED SURFACING TOP COURSE (CSTC)	388	TON	\$ 50.00	\$ 19,397.59	388	TON	\$ 48.00	\$ 18,624.00	\$ 75.00	\$ 29,100.00	\$ 95.00	\$ 36,860.00	\$ 75.91	\$ 29,453.08	\$ 50.00	\$ 19,400.00	\$ 63.00	\$ 24,444.00
8	5-04	HMA CL. 1/2 IN. PG 58H-22	410	TON	\$ 235.00	\$ 96,439.71	410	TON	\$ 207.00	\$ 84,870.00	\$ 215.00	\$ 88,150.00	\$ 172.00	\$ 70,520.00	\$ 217.38	\$ 89,125.80	\$ 175.00	\$ 71,750.00	\$ 214.00	\$ 87,740.00
STORMWATER																				
9	2-03	DITCH EXCAVATION INCL. HAUL	58	CY	\$ 60.00	\$ 3,480.00	58	CY	\$ 60.00	\$ 3,480.00	\$ 125.00	\$ 7,250.00	\$ 158.00	\$ 9,164.00	\$ 84.36	\$ 4,892.88	\$ 80.00	\$ 4,640.00	\$ 114.00	\$ 6,612.00
10	SP 7-05	TYPE 1 CATCH BASIN	2	EACH	\$ 5,000.00	\$ 10,000.00	2	EACH	\$ 2,000.00	\$ 4,000.00	\$ 5,000.00	\$ 10,000.00	\$ 6,250.00	\$ 12,500.00	\$ 2,493.06	\$ 4,986.12	\$ 1,250.00	\$ 2,500.00	\$ 1,950.00	\$ 3,900.00
11	SP 7-04	STORM SEWER PIPE, 8-IN DIAM. IRON DUCTILE	130	LF	\$ 150.00	\$ 19,500.00	130	LF	\$ 65.00	\$ 8,450.00	\$ 125.00	\$ 16,250.00	\$ 255.00	\$ 33,150.00	\$ 91.15	\$ 11,849.50	\$ 100.00	\$ 13,000.00	\$ 90.00	\$ 11,700.00
12	SP 2-03	UNSUITABLE FOUNDATION EXCAVATION INCL. HAUL	30	CY	\$ 120.00	\$ 3,600.00	30	CY	\$ 40.00	\$ 1,200.00	\$ 75.00	\$ 2,250.00	\$ 110.00	\$ 3,300.00	\$ 85.91	\$ 2,577.30	\$ 80.00	\$ 2,400.00	\$ 90.00	\$ 2,700.00
13	SP 2-03	GRAVEL BORROW INCL. HAUL	56	TON	\$ 185.00	\$ 10,360.00	56	TON	\$ 30.00	\$ 1,680.00	\$ 70.00	\$ 3,920.00	\$ 70.00	\$ 3,920.00	\$ 44.77	\$ 2,507.12	\$ 45.00	\$ 2,520.00	\$ 66.00	\$ 3,696.00
14	SP 8-02	SEEDING, FERTILIZING, AND MULCHING	200	SY	\$ 15.00	\$ 3,000.00	200	SY	\$ 11.50	\$ 2,300.00	\$ 8.00	\$ 1,600.00	\$ 4.58	\$ 916.00	\$ 14.36	\$ 2,872.00	\$ 15.00	\$ 3,000.00	\$ 17.00	\$ 3,400.00
15	SP 8-01	EROSION/WATER POLLUTION CONTROL	1	LS	\$ 3,000.00	\$ 3,000.00	1	LS	\$ 4,000.00	\$ 4,000.00	\$ 2,000.00	\$ 2,000.00	\$ 3,000.00	\$ 3,000.00	\$ 4,554.00	\$ 4,554.00	\$ 5,000.00	\$ 5,000.00	\$ 10,000.00	\$ 10,000.00
TRAFFIC																				
16	8-22	PAINT LINE	1650	LF	\$ 3.00	\$ 4,950.00	1650	LF	\$ 3.00	\$ 4,950.00	\$ 3.00	\$ 4,950.00	\$ 3.00	\$ 4,950.00	\$ 3.23	\$ 5,329.50	\$ 2.50	\$ 4,125.00	\$ 3.00	\$ 4,950.00
17	8-22	PAINTED STOP LINE	66	LF	\$ 25.00	\$ 1,650.00	66	LF	\$ 30.00	\$ 1,980.00	\$ 30.00	\$ 1,980.00	\$ 33.00	\$ 2,178.00	\$ 43.39	\$ 2,863.74	\$ 15.00	\$ 990.00	\$ 28.00	\$ 1,848.00
					SUBTOTAL	\$ 278,315.41			SUBTOTAL	\$ 221,759.50	SUBTOTAL	\$ 249,939.50	SUBTOTAL	\$ 313,625.10	SUBTOTAL	\$ 297,183.42	SUBTOTAL	\$ 240,571.50	SUBTOTAL	\$ 268,268.00